

Intergovernmental Executive Committee

Fallon Range Training Complex

Draft Meeting Minutes

Tuesday, Dec. 9, 2025

1:00 p.m. PST

Virtual Meeting and In-Person at the:

Fallon Convention Center

100 Campus Way

Fallon, NV 89406

This meeting was also held virtually pursuant to NRS 241.023.

Join the meeting online: <https://mantech.zoomgov.com/j/1619625785>

Call in by phone: 1-669-254-5252

Webinar ID: 161 962 5785

Pursuant to NRS 241.020, the Agenda for this meeting was posted at the following locations: State of Nevada Website (<https://notice.nv.gov/>), the Fallon Range Training Complex (FRTC) Modernization website (www.frtcmmodernization.com/IEC), the Clearinghouse website (<http://clearinghouse.nv.gov/>), and the Churchill County Administration Building (155 Taylor St., Fallon, NV 89406).

Please Note:

- Public Comment was limited to three (3) minutes per person. The Committee reserves the right to reduce the time or limit the total time allowed for public comment.
- Presentations should be approximately 15 minutes in length plus 15 minutes for questions and answers.
- Items on the agenda may be taken out of order, combined, or removed, or discussion delayed, at the direction of the Committee.
- Documentation and supporting agenda items are available on the FRTC website at www.FRTCmodernization.com/IEC

Intergovernmental Executive Committee (IEC) Elected Positions				
Government/Agency	Name	In Person	Zoom	Not Present
Nevada Department of Agriculture	Chair J.J. Goicoechea	✓		
Churchill County	Vice Chair Myles Getto	✓		
IEC Members				
Government/Agency	Name	In Person	Zoom	Not Present
Department of the Navy	Mike Haymon, Captain	✓		
Department of the Navy	Dan Muller, Commander			✓
Bureau of Land Management	Jon Raby, Director			✓
Bureau of Land Management	Kim Dow, District Manager	✓		
Bureau of Indian Affairs	Amy Roberts, Realty Specialist		✓	
Nevada Department of Wildlife	Brad Bauman, Administrator	✓		
Nevada Department of Wildlife	Mark Freese, Habitat Division Administrator			✓
Nevada Department of Conservation and Natural Resources	James Settelmeyer, Director	✓		
Nevada Department of Conservation and Natural Resources	Chad Stephens, Deputy Director			✓
Nevada Department of Conservation and Natural Resources	Dominique Etchegoyhen, Deputy Director			✓
Nevada Department of Agriculture	J.J. Goicoechea, Director	✓		
Nevada Department of Agriculture	Doug Farris, Division Administrator			✓
Nevada Division of Minerals	Rob Ghiglieri, Administrator	✓		
Churchill County	Myles Getto, Commissioner	✓		
Churchill County	Chris Sross, County Manager	✓		
Lyon County	Scott Keller, Commissioner		✓	
Lyon County	Andrew Haskin, County Manager			✓
Mineral County	Larry Grant, Commissioner			✓
Mineral County	Tony Ruse, Commissioner			✓
Pershing County	Connie Gottschalk, Commissioner			✓
Pershing County	Joe Crim, Jr., Commissioner			✓
Nye County	Bruce Jabbour, Commissioner			✓
Nye County	Meagan Labadie, Natural Resources Director			✓
Eureka County	Rich McKay, Commissioner			✓
Eureka County	Jake Tibbitts, Natural Resources Manager		✓	
Fallon Paiute Shoshone Tribe	Cathi Williams-Tuni, Chairwoman	✓		

Walker River Paiute Tribe	Melanie McFalls, Chairman			✓
Yomba Shoshone Tribe	Marisa Weaselboy, Environmental Manager			✓
Yomba Shoshone Tribe	Darryl Brady, Chairman			✓
Pyramid Lake Paiute Tribe	Steven Wadsworth, Chairman			✓
Lovelock Paiute Tribe	Debbie George, Tribal Historic Preservation Officer			✓
Lovelock Paiute Tribe	Tia Happy, Chairperson			
Duckwater Shoshone Tribe	Marian Perez, Interim Chairman			✓
Fort McDermitt Paiute and Shoshone Tribes	Dackota York, Chairperson			✓
Reno-Sparks Indian Colony	Daryl "Doug" Gardipe, Chairman			✓
Washoe Tribe of Nevada and California	Serrell Smokey, Chairman			✓
Winnemucca Indian Colony of Nevada	Eric Magiera, Chairman			✓
Summit Lake Paiute Tribe	Randi Lone Eagle, Chairwoman		✓	
Summit Lake Paiute Tribe	Nedra Crane, Vice Chairwoman			✓
Te-Moak Tribe of Western Shoshone	Ronnie Woods, Chairperson			✓
Yerington Paiute Tribe	Ginny Hatch, Chairman			✓

IEC Liaisons and Support

Government/Agency	Name	In Person	Zoom	Not Present
Naval Air Station Fallon	Toni Burton, Tribal Relations Coordinator	✓		
Naval Air Station Fallon	Robin Schofield, Community Planning and Liaison Officer	✓		
Mantech	Allison Turner, Moderator	✓		

Call to Order, Welcome, and Roll Call of Committee Members

- IEC Chair J.J Goicoechea, Nevada Department of Agriculture, called the meeting to order at 1:00 p.m.
- Ms. Toni Burton, Naval Air Station (NAS) Fallon Tribal Coordinator, called roll. The list of attendees/absentees is above.

Verification of Agenda Posting

- The agenda for this meeting was posted in accordance with NRS 241.020.

Approval of Agenda

- Vice Chair Myles Getto, Churchill County, motioned to approve the agenda. Ms. Kim Dow, Bureau of Land Management (BLM), seconded the motion. The agenda was approved with no changes.

Public Comment

- Chair Goicoechea opened the floor for public comments on the agenda, noting a three-minute time limit per person.
- Ms. Tarina Elliot, Duckwater Shoshone Tribe, noted that she and Mr. Gerald Dixon were present and representing the Duckwater Shoshone Tribe.
- No further comments were made during this comment period. The public comment period was closed.

New/Old Business

- No new business or old business.

Approval of Meeting Minutes from Sept. 10, 2025

- Mr. James Settelmeyer, Nevada Department of Conservation and Natural Resources, motioned for approval of the September meeting minutes; Mr. Chis Sross, Churchill County, seconded the motion. The September meeting minutes were approved with no changes.

Discussion/Possible Action: Churchill County Update

- **Lone Tree Road Update:** Mr. Sross updated the IEC on recent actions for the Lone Tree Road project.
 - Lumos & Associates was selected for the project's design and construction. The costs associated with the needed services fell in line with the estimate, so there is no need to request additional funding at this time. A schedule was supplied by the contractor, including agency review periods; the county is looking for ways to shorten it.
 - There were no comments or questions from the IEC.

Discussion/Possible Action: BLM Update

(Please refer to the presentation slides in the IEC member package for additional details from the presentations)

- **Introduction:** Ms. Dow introduced team members updating the IEC on the BLM implementation strategy for modernization. Ms. Dow also noted a few minor updates to the presentation slides were made that are not reflected in the printed versions.
- **Grazing Actions:** Ms. Kat McCray, Range Management Specialist, updated the IEC on grazing actions.
 - On Sept. 3, 2025, two BLM decisions for the reduction of Animal Unit Months (AUMs) on the Lahontan and Horse Mountain grazing allotments were sent to proponents.
 - The Lahontan grazing allotment is proposed to be reduced from 1,151 to 637 AUMs, while the Horse Mountain grazing allotment is proposed to be reduced from 3,000 to 2,884 AUMs.
 - Monitoring for land health assessments and fully processed permits has begun for both allotments. These permits will be completed in fiscal year (FY) 2029 and, during the interim, BLM will work with permittees on monitoring and range improvements. B-17 monitoring for land health assessments will start in Spring FY 2026. Chair Goicoechea asked about the timeline for finalizing the AUMs. Ms.

Dow confirmed finalization will be at the same time as the completion of the land health assessments and permits in FY 2029.

- **Cadastral Update:** Mr. Wayne Strickland, Chief Cadastral Surveyor, provided an update on cadastral efforts.
 - Section 2981 Withdrawal and Reservation of Public Land for B-16: The project is on schedule. The surveys in sectors 1-5 and 7-9 are completed and officially filed. The administrative survey for Sand Canyon Road (Sector 10) cannot be completed until the right-of-way has been determined.
 - B-17 and B-20 status: Surveys are underway. BLM is supporting Naval Facilities Engineering Systems Command Southwest (NAVFAC SW) with their contract to locate 120 miles of range boundary for fencing requirements around B-17 and B-20. For B-17, all field work is complete, and a review is underway. Federal authority surveys and field investigations are underway for B-17 and B-20.
 - Section 2907(b) Public Purpose Conveyances to Churchill County and the City of Fallon: Land conveyances are in progress. Sixteen land surveyor reports were submitted to the BLM Carson City District Office. Surveys will be required for portions of this project, and cost estimates have been provided to the district.
 - Section 2907(c) Exchanges between Churchill County and the U.S. Department of the Interior (DOI): The status is in progress. Ten land surveyor reports were submitted to the BLM Carson City District Office. Surveys will be required for portions of the project, and cost estimates have been provided to the district.
 - Section 2901 (amending Public Law 113-66, Sec 2912) requires the preparation of maps and legal descriptions of the Dixie Valley Training Area (DVTA), Shoal Site, B-16, B-17, B-19, and B-20 to 1) be published in the *Federal Register* by the BLM, 2) be filed with the appropriate federal legislative committees, and 3) be made available for public inspection at appropriate BLM and military installations. The status is in progress.
 - Section 2922 Conveyances to Lander County: The status is in progress. The U.S. Forest Service notified BLM that they will execute all survey needs for parcels to be conveyed within its lands. Land surveyor reports were completed and submitted to the district for parcels of land that can be selected for conveyance to Lander County.
 - Two supplemental plats under cadastral groups 1024 and 1025 have been completed and filed and are now the official record of BLM.
 - A cadastral survey will be recorded for portions of Parcel 21 if it is selected to be conveyed.
 - Section 2988 Resolution of Walker River Paiute Tribe claims: The status is not yet initiated. Once the Tribe determines the lands for transfer, survey needs will then be identified and coordinated with Cadastral.
 - Section 2989 Land to be held in Trust for the Fallon Paiute Shoshone Tribe: The status is in progress. BLM land status records have been updated to show the new lands held in Trust by the Tribe. Required surveys are underway and funding for FY 2026 has been received from the Bureau of Indian Affairs (BIA).
 - Chair Goicoechea asked about timing for Sand Canyon Road, as well as timing on B-17 grazing permittee notification letters. Ms. Dow stated that Sand Canyon will be covered

in the realty section, but they don't have a timeline. Regarding B-17 letters, BLM is waiting to hear from the Navy.

- **Real Estate Update:** Ms. Shedra Rakestraw, BLM Assistant Field Manager for Sierra Front Field Office and Lands and Realty Manager for Carson City District, updated the IEC on realty actions.
 - State Route 361 Realignment
 - Ms. Rakestraw reviewed two maps showing alternatives considered for the realignment of State Route 361. There is a memorandum of agreement (MOU) between Federal Highways Administration, Nevada Department of Transportation, and BLM. BLM staff attend regular project meetings.
 - BLM Interdisciplinary Team (IDT) resource specialists are reviewing technical baseline reports and the Draft Environmental Assessment (EA).
 - Mr. Spross asked if there were any updates on which alternative was selected. Ms. Dow pointed out the selected route (yellow/goldenrod route) on the map.
 - B-16 Sand Canyon Road Realignment
 - BLM is the lead agency for the NEPA analysis of the realignment of Sand Canyon Road and the Bureau of Reclamation (BOR) is the co-lead. This action will result in the closure of the portion of the existing Sand Canyon Road to general traffic so the road can be realigned. BLM met with the BOR and the Navy on Aug. 6, 2025, to discuss the plans for a right-of-way and maintenance, and timelines. BLM is awaiting Navy funding for additional biological and cultural surveys. BLM, BOR, and the Navy will meet with Churchill County to discuss road maintenance, construction, and right-of-way.
 - Mr. Spross stated that Churchill County met with the Navy recently and discussed options. A subsequent meeting will occur Dec. 18 to ensure the county follows its associated maintenance requirements and legal obligations.
 - Section 2988 – Bureau of Indian Affairs – Walker River Paiute Tribe
 - BIA is the lead agency for the Environmental Site Assessment (ESA) with a one-year completion timeline. A map showed the parcels of land to be conveyed in Trust to the Walker River Paiute Tribe. BIA submitted an ESA letter with the results to the Walker River Paiute Tribe and BLM in May 2024. BLM sent a letter to BIA and the Tribe to confirm the lands they'd like to receive. BIA took additional leach pad samples in the area of interest on May 21, 2025, and another round of samples in the summer. BLM is awaiting a response from BIA and the Tribe on accepting the lands and the data from the samples.
 - The next step is BLM will meet with BIA to understand the sample data.
 - Section 2907 – Land Conveyances and Exchanges
 - Approximately 25,386 acres of Churchill County lands and 13,920 acres of federal lands are identified for land exchange between BLM and BOR.
 - BLM is focusing on two of Churchill County's four priorities (first priority is Township 19 North Range 28 East and Range 29 East; second priority is Sections 26, 27, 34, and 35, Township 22 North Range 26 East) for a partial land exchange for recreational and public purposes.
 - BOR and Churchill County are in discussions on priority parcels for exchange. BLM developed a timeline and draft budget plan, which were submitted to BLM

management for review. BLM, BOR, and Churchill County met Dec. 3 to discuss the timeline and process of the land exchange. BLM and BOR have an interagency agreement that outlines roles and responsibilities of how to prepare the lands. BLM will schedule working sessions with Churchill County and BOR to start the internal preparation of lands. It was noted that the preparation of lands was supported by the BOR from a funding perspective.

- Section 2908 – Checkerboard Resolution Area
 - The focus is for DOI and private landowners in Churchill County to consolidate the checkerboard area. BLM is the lead agency on the land exchange process; however, BOR will have a role in preparing the lands for exchange as most of these lands are in its jurisdiction.
 - This action is supported by Southern Nevada Public Land Management Act funding.
 - BLM and BOR met on Dec. 3 to discuss the plan and timeline. BLM is now preparing an MOU between DOI and Churchill County. The next step is to schedule a meeting with BLM, BOR, and Churchill County to work through the plan comments and secure a final MOU.

Discussion/Possible Action: Navy Update

(Please refer to the presentation slides in the IEC member package for additional details from the presentations)

- **Introduction:** Captain Mike Haymon, Commanding Officer of NAS Fallon, reviewed the agenda and introduced the Navy presenters.
- **Legislative/Implementation Update:** Mr. Matt Ryan, FRTC Modernization Program Manager, provided an overview of modernization status, FY 2026 plan updates and Year 4 implementation goals, the overall range modernization schedule, and where to find more information.
 - FRTC Modernization Overview: Mr. Ryan presented updated information and a map depicting each large-scale task or infrastructure project by range to support modernization, and the requirements in the National Defense Authorization Act (NDAA) and commitments the Navy made in the Record of Decision. Four major areas have been withdrawn and are in the process of being expanded.
 - Year 4 Implementation: Mr. Ryan reviewed a snapshot of progress towards major Navy goals for Implementation Year 4.
 - DVTA Private Land Acquisition: In progress for DVTA and B-17, including the acquisition of 92 parcels to date.
 - B-16 Grazing Permits and Modifications: The Navy made two offers for B-16 grazing permits; BLM has modified the permits for the allotments of effect.
 - B-16, B-17, and B-20 Nominal Mining Payments: The Navy sent initial mining claim payments and offers in August 2025. Those proceedings are still in progress, and the Navy team is continuing to work with individual permittees.
 - B-16 Fencing: All fence work is under contract and in progress.
 - Sand Canyon Road EA: Interagency coordination on the EA (BLM lead) is ongoing, biological surveys are in progress.
 - Lone Tree Road EA: The Navy is the lead for the EA and continues to work with agency partners during design and construction.

- Great Basin Pipeline EA/Design: Coordination continues with the Federal Energy Regulatory Commission, which has oversight on pipeline regulations.
 - State Route 361 EA/Design: In progress.
 - B-20 Private Land Acquisition: Initial notifications are underway and private land offers issued.
 - Pole Line Road: This will be a BLM-led effort. Efforts on Lone Tree and Sand Canyon roads will serve as a template for this project.
- Range Overview and Schedule: The integrated schedule shows related tasks associated with overall modernization effort and progress made.
- Project Website: The website is updated with IEC briefs as well as quarterly. The Navy is working to make the website more interactive for more real-time information sharing.
- Mr. Spross informed the IEC of a concern regarding a new gate and associated signage near Sand Canyon Road, which created public confusion. Captain Haymon clarified that the gate is open, and the public allowed to pass through. To reduce confusion, the Navy has removed some signs.
- **Combined Environmental Brief:** Ms. Ann Schofield, NAS Fallon Conservation Manager, updated the IEC on the Navy's natural, cultural, Tribal, and NEPA programs.
 - Integrated Natural Resources Management Plan: The INRMP is in progress, with the contractor working to address the stakeholder and Tribal comments received on the draft. Meetings will be scheduled in January 2026, with the stakeholders and partners to discuss and review the comments and how they were incorporated. An EA will be prepared once the Navy has a final draft.
 - Wildland Fire Management Plan: A draft of the plan is expected to be ready soon for stakeholder review. The team intends on using the Wildland Fire Working Group to discuss the comments received, so participation in the working group is encouraged. An EA will be prepared once the Navy has a final draft.
 - Integrated Cultural Resources Management Plan: The plan is in progress, with the review timeframe to be determined.
 - Programmatic Agreement: The PA was finalized and signed by the Navy, State Historic Preservation Officer, and Advisory Council on Historic Preservation. Letters will be sent to concurring parties to provide the Final PA and request or invite additional signatures.
 - Tribal Access Agreement: The agreement has been finalized and signed by the Navy and interested Tribes, and additional Tribal signatures are welcome. Ms. Burton is the point of contact to get out on the land, and for questions or interest in signing.
 - Hunt Memorandum of Agreement (MOA): The Navy is working with the Nevada Department of Wildlife (NDOW), and the final version is in legal review. Feedback is expected soon, to be followed by the signature process. The MOA addresses management of the hunt program on the expanded B-17 range. Normal operations of the hunt program on the currently closed portion of B-17 are continuing.
 - Land Management Agreements with DOI: Discussions with BLM are underway for a management agreement for DVTA. A separate agreement is underway with the BOR to address land management on dually withdrawn lands on B-16 and B-20.
 - Sage Grouse Noise Study: The Navy completed the second year of field data collection and planning for the third year is underway, working closely with USGS and NDOW. The Department of Defense's Strategic Environmental Research and Development Program is intending to fund \$250,000 in support of the study, and the Navy will pursue funding for the remaining cost.

- Ethnographic Study: The Navy finalized the study, and the partners were thanked for their input and feedback. The final study has been sent to Tribes.
- Traditional Cultural Properties: The report is in draft form, with the Navy providing comments to the contractor. The contractor may reach out to Tribes for additional context and details to strengthen justifications for eligibility of proposed TCPs. The Navy will send the revised draft to Tribal partners for review and consultation.
- Ongoing Wildland Fire Management Projects: USGS is in the field verifying fire risk and locations of proposed fuel breaks. Fuel breaks and fire scar restoration work is occurring in the closed area of B-17. Initial application of herbicides on B-17 had mixed results, and the team is looking to pursue more pre-emergent herbicide application in Fall 2026.
 - Mr. Settelmeyer asked about the widths for the fire breaks. Ms. Schofield answered that widths are currently at 150 feet and may get wider.
- Cultural Resource Surveys: Archaeological crews are near completion of the 100% cultural resource inventories on B-17 and B-20. Some acreage still needing surveys are awaiting land acquisition and other logistical concerns. B-16 surveys were completed during the EIS process; the next step is the Tribal survey phase. Far Western (contractor) and Ms. Burton will coordinate with the Tribes to set up field crews in Spring 2026. The Navy will present the survey data to the Tribes to demonstrate progress.
- B-16 Infrastructure Development EA: The EA was finalized and the finding of no significant impact signed in October. Infrastructure development may now proceed. The installation of the boundary fence has started, and the expanded portion of the B-16 range remains open to the public at this time.
 - Mr. Spross asked whether B-16 is open to the public or only the road. Captain Haymon and Ms. Schofield clarified that the expanded lands are open during construction and fencing, but the original B-16 range remains closed.
 - Chair Goicoechea asked whether the “old” fence around the original B-16 range will remain until new fencing is erected; Captain Haymon confirmed this is correct.
- B-17 and B-20 Infrastructure Development EAs: Infrastructure requirements are in development; natural and cultural resource surveys and consultations are planned for 2026. The EAs are planned for FY 2027.
- Lone Tree Road Improvements EA: The EA is on hold, awaiting more design information from Churchill County’s contractor.

Call for Agenda Items for Next IEC Meeting

- No agenda items were added to be discussed at the next IEC meeting.

Scheduling of Next IEC Meeting

- The next IEC meeting will be held during the week of March 2-6 or 9-13.

Public Question and Comment

- Ms. Susan Ellis inquired whether year-end paperwork and fees for 32 mining claims in B-17 still needed to be submitted to keep claims active. She has reached out to NAVFAC SW Realty with this question, as well as to discuss a discrepancy in the Navy’s payment offer letter for the reimbursement of filing fees. Captain Haymon and Mr. Ryan will ensure the Navy responds to her inquiry in a timely manner.

- Mr. William Ellis provided background and context regarding the Mining Law Fifth Amendment Takings Analysis and just compensation at fair market value of mining claims under state and federal law. He states that compensation should be based on fair market value, not government fees paid.
- Mr. Gary C. commented that Sand Canyon Road is still open to the public through B-16. He worked at NAS Fallon in 2015 and tried to get this portion of the road closed due to shooting, garbage-dumping, and potential for off-road vehicle damage.

Adjourn

- Chair Goicoechea adjourned the meeting at 2:14 p.m.