Intergovernmental Executive Committee

Draft Meeting Minutes

Monday, April 11, 2022 at 3:00 p.m. PDT

Virtual Meeting and In-Person at the

Nevada State Capitol Building Annex
The Guinn Room, 2nd Floor
101 N. Carson St.
Carson City, NV 89701

This meeting will be held virtually pursuant to NRS 241.023 and State of Nevada Declaration of Emergency Directive 006.

Join the meeting online: https://mantech.zoomgov.com/j/1615308333

Call in by phone: 1-669-254-5252

Webinar ID: 161 530 8333

Pursuant to NRS 241.020, the Agenda for this meeting has been posted at the following locations: State of Nevada Website (https://notice.nv.gov/), the Fallon Range Training Complex (FRTC) Modernization website (https://clearinghouse.nv.gov/), and the Churchill County Administration Building (155 Taylor St., Fallon, NV 89406).

Please Note:

- Public Comment will be limited to three (3) minutes per person. The Committee reserves the right to reduce the time or limit the total time allowed for public comment.
- Presentations should be approximately 15 minutes in length plus 15 minutes for questions and answers.
- Items on the agenda may be taken out of order, combined, or removed, or discussion delayed, at the discretion of the Committee.
- Documentation and supporting agenda items are available on the FRTC website at www.FRTCmodernization.com/IEC.

Intergovernmental Executive Committee (IEC) Elected Positions:

- Chair Amber Torres, Walker River Paiute Tribe
- Vice-Chair Pete Olsen, Churchill County Commissioner

IEC Members in attendance:

- Navy Captain Shane Tanner, Naval Air Station Fallon (NASF) Commanding Officer (in person);
 Commander (CDR) Scott Beyer, NASF Public Works Officer (in person)
- Bureau of Land Management (BLM) Jon Raby, State Director Nevada (via Zoom); Matt Magaletti, Acting District Manager Carson City (via zoom); Colleen Dingman, Acting Associate District Manager (via Zoom)
- Bureau of Indian Affairs (BIA) Garry Cantley, Regional Archaeologist (via Zoom); Rachael Larson, Superintendent (via Zoom)
- Nevada Department of Wildlife (NDOW) Matt Maples, Habitat Biologist (via Zoom)
- Nevada Department of Conservation and Natural Resources (DCNR) Brad Crowell, Director (via Zoom); Dominique Etchegoyhen, Deputy Director (in person); Scott Carey, State Lands Planner (in person)
- Churchill County Pete Olsen, Churchill County Commissioner (in person)
- Lyon County Vida Keller, Lyon County Commissioner (via Zoom)
- Mineral County Christine Hoferer, Mineral County Commissioner (via Zoom)
- Pershing County Shayla Hudson, Pershing County Commissioner (via Zoom)
- Nye County N/A
- Eureka County J.J. Goicoechea, Eureka County Commissioner (via Zoom); Jake Tibbitts, Natural Resources Manager (via Zoom)
- Fallon Paiute Shoshone Tribe Cathi Tuni, Chairwoman (in person)
- Walker River Paiute Tribe Amber Torres, Chairwoman (via Zoom); Elveda Martinez, Water Resources Coordinator (via Zoom)
- Yomba Shoshone Tribe Marissa Weaselboy, Environmental Manager (in person)
- Pyramid Lake Paiute Tribe N/A
- Lovelock Paiute Tribe Debbie George, Chairwoman (via Zoom)
- Duckwater Shoshone Tribe N/A
- Battle Mountain Band Te-Moak Tribe of Western Shoshone N/A
- Elko Band Council Te-Moak Tribe of Western Shoshone N/A
- Fort McDermitt Paiute and Shoshone Tribes N/A
- Reno-Sparks Indian Colony Arlan D. Melendez, Chairman (via Zoom)
- South Fork Band Council Te-Moak Tribe of Western Shoshone N/A
- Washoe Tribe of Nevada and California Serrell Smokey, Chairman (in person)
- Wells Band Council Te-Moak Tribe of Western Shoshone N/A
- Winnemucca Indian Colony of Nevada N/A
- Summit Lake Paiute Tribe Randi Lone Eagle, Chairwoman (via Zoom)
- Te-Moak Tribe of Western Shoshone N/A
- Yerington Paiute Tribe N/A

IEC Liaisons and Support

- IEC Liaisons Toni Burton, NASF Tribal Coordinator (in person); Zip Upham, NASF Public Affairs Officer (in person)
- IEC Support Robin Schofield, NASF (in person); Allison Turner, Moderator, ManTech (in person)

Call to Order

• IEC Chair Amber Torres called the meeting to order at 3:17 p.m.

Welcome and Committee Member Introductions

- Chair Torres welcomed everyone and made opening statements.
- Ms. Toni Burton called roll. The list of attendees/absentees is above.

Verification of Agenda Posting

The agenda for this meeting was posted in accordance with NRS 241.020.

Approval of Agenda

- IEC members approved the agenda with one change.
 - Yomba Shoshone Tribe postponed their presentation until the next meeting.

Public Comment

- The meeting moderator, Ms. Allison Turner, reviewed the guidelines for providing a public comment. Comments were kept to three minutes per person. Action will not be taken on the matters considered during this period until specifically included on an agenda as an item.
- No public comments were received.

Old Business

No old business.

Approval of Meeting Minutes from Jan. 10, 2022

• The IEC voted to approve the Jan. 10, 2022 meeting minutes with no revisions.

Discussion/Possible Action: Navy Update

Legislative Update

- Captain Shane Tanner introduced himself to the committee and reiterated that the Navy is committed to working with stakeholders as well as implementing Record of Decision obligations. He also provided an update on the modernization legislation. The Navy has submitted a legislative proposal to modernize the Fallon Range Training Complex (FRTC) for the fiscal year 2023 National Defense Authorization Act.
- o There were no comments or questions from IEC members.

Mission of Naval Air Station Fallon and Current Training/Airspace Update

- O Mr. Jerry Burns, Range Division Program Manager, Naval Aviation Warfighting Development Center (NAWDC), provided the history and mission of NASF and training requirements for the ranges. Additionally, he provided the history and mission of NAWDC and described the evolution of weapons technology. He included an overview of "90 Days to Combat," the need for weapons danger zones, and why the Navy requested modernization of the ranges.
- There were no comments or questions from IEC members.

• Proposed Road Realignment

 CDR Scott Beyer provided an overview of the proposed road realignment and road study, including the purpose of the study and completed stakeholder engagement efforts. The study includes an analysis of alternatives for realigning Pole Line Road and Sand Canyon Road. The alternatives and the preferred alternatives were presented for both Sand Canyon Road and Pole Line Road realignment.

Questions/Comments:

 During the presentation, IEC Vice Chair Pete Olsen clarified that there was a mistake in Churchill County's letter to the Navy regarding their preferred alternate for the realignment of Sand Canyon Road. Churchill County's preferred alternate is 2A, not 2B.

• Integrated Natural Resources Management Plan

- Ms. Ann Schofield, Natural Resources Specialist, NASF, gave an overview of the Integrated Natural Resources Management Plan (INRMP). She explained the driving force behind the INRMP is the Sikes Act, which requires military installations to develop and implement INRMPs.
- Ms. Schofield provided an overview of the program components including threatened and endangered species on NASF, species of concern and sensitive habitats, migratory bird management and Bird Aircraft Strike Hazard (BASH) support, vegetation and habitat management, wildlife management, wetlands habitat management, the Agriculture Out-lease Program and outdoor recreation.
 - She emphasized the recent emergency listing of the Dixie Valley toad. Navy training is not allowed on the toad's habitat and that will not change.
- Lastly, Ms. Schofield explained current updates to the INRMP including the Dixie Valley toad/Dixie Meadows Amendment and INRMP revision plans. The revision has been on hold pending approval of modernization. Once approved the revision process can begin and will include an environmental assessment (EA) and public involvement process.
- Comments/Questions:
 - Ms. Marissa Weaselboy (Yomba Shoshone Tribe) asked why the INRMP only requires an EA instead of an environmental impact statement (EIS). Ms. Schofield explained that the Navy will begin with an EA, but if there is a finding of a significant impact while going through the National Environmental Policy Act (NEPA) process, then an EIS would be necessary.
 - Vice Chair Olsen (Churchill County) asked if the INRMP can be used to dictate or limit access to protect a species or habitat. Ms. Schofield explained that the INRMP is a mechanism to help identify species or habitat that needs protecting but is not the right document or policy to dictate access to the ranges.
 - Ms. Elveda Martinez (Walker River Paiute Tribe) asked if the Dixie Valley toad will affect the conservation process for the Navy in the Dixie Valley area. Ms. Schofield said it will not as Navy training is restricted in that area. The public is still allowed into that area, but the Navy will continue to not train there. Given that the Dixie Valley toad is present on Navy land, the toad and its habitat will be managed under the INRMP.

• Cultural Resources Survey Update

- Mr. Mike Baskerville, Archaeologist, NASF, updated the IEC on the cultural resources surveys on the NASF ranges, the new Programmatic Agreement (PA), and the new Integrated Cultural Resources Management Program (ICRMP).
 - B-20: Approximately 52,000 acres of B-20 have been surveyed. Currently, the southwest corner of the B-20 range is flooded and inaccessible, so surveys have focused in the southeast and north.
 - B-16: This range inventory was completed during the EIS process and covered approximately 22,538 acres. Inventories associated with construction of the boundary fence around B-16 has been completed; however, related consultation with Tribes is still in progress.

- B-17: Approximately 12,389 acres of B-17 were surveyed as part of the EIS process and new inventories are being planned for B-17.
- PA: A new PA is being developed and is expected to be shared with Tribes in September 2022.
- ICRMP: Development of a new ICRMP is being planned and will begin once the outcome of the modernization legislation is determined.

Comments/Questions

- Ms. Weaselboy (Yomba Shoshone Tribe) called out the terminology "tribal representatives" as being misleading. These individuals helping with the surveys do not represent specific Tribes, but rather were hired by Far Western, the contracting firm completing the surveys. Mr. Baskerville said moving forward, that nuance will be corrected to a more agreeable label, such as "cultural experts."
- Mr. Dominique Etchegoyhen (DCNR) asked if Tribes were contacted to participate and give input on the road realignment proposal. CDR Beyer explained that will happen once the NEPA process begins.

• Tribal Engagement Update

- o Ms. Kish LaPierre, Tribal Liaison, NASF, provided an update on Tribal engagement.
 - The Final Draft Memorandum of Agreement (MOA) for Tribal access was sent to
 Tribal partners on March 18, 2022, for review and signature.
 - Far Western has been doing a good job involving Tribes in the ethnographic and archaeological inventories. The Navy recognizes that Tribal participants in the inventories do not represent all the tribes.
 - Tribal involvement in Greenbelt inventories has been very successful.
 - The Wildland Fire Management Plan (WFMP) was sent to Tribes for review and the Navy is incorporating those comments. Once all comments are incorporated, the final document will be submitted.
 - Several archaeological sites were identified and recorded in the B-16 area as part of the fence installation project; Tribal consultation is ongoing.
 - The Walker River Paiute Tribe is currently reviewing the preliminary assessment for the Off-range Ordnance Draft Report, along with the Munitions Response Site Prioritization Protocol, and providing comments.
 - The Fallon Paiute Shoshone Tribe requested a visit/tour to B-17 target area on May 20, 2022. This visit is pending Tribal schedules.

Comments/Questions:

- CDR Beyer clarified that the MOA for Tribal access is not a draft but a final and they are hoping for signatures from the Tribes.
- Captain Tanner thanked his team at NASF for getting the Final Access
 Agreement and the letters out to the Tribes as proficiently as they did.

Call for Agenda Items for Next IEC Meeting

- Vice Chair Olsen requested an update on the Navy's legislative efforts regarding the FRTC modernization.
- Mr. Etchegoyhen requested the letter sent by Governor Sisolak and the Congressional Delegation to the Office of Management and Budget be shared with IEC members and a presentation be given on the items called out in the letter.

• Ms. Weaselboy stated the Yomba Shoshone Tribe would like to present at the next meeting.

Scheduling of Next IEC Meeting

• The next IEC meeting will be held mid-July. A Doodle poll will be sent out for the members to vote for their preferred date, time and location.

Public Comment

- IEC Chair Torres opened the public comment period.
- Ms. Turner reviewed the guidelines for providing a public comment. Comments were kept to three minutes per person. Action will not be taken on the matters considered during this period until specifically included on an agenda as an item.
- No public comments were received.

Adjourn

• IEC Chair Torres adjourned the meeting at 5:12 p.m.