

Intergovernmental Executive Committee

Fallon Range Training Complex

Draft Meeting Minutes

Wednesday, Sept. 18, 2024

2:00 p.m. PDT

Virtual Meeting and In-Person at the:

Fallon Convention Center

100 Campus Way

Fallon, NV 89406

This meeting was also held virtually pursuant to NRS 241.023.

Join the meeting online: <https://mantech.zoomgov.com/j/1605993333>

Call in by phone: 1-669-254-5252

Webinar ID: 160 599 3333

Pursuant to NRS 241.020, the Agenda for this meeting was posted at the following locations: State of Nevada Website (<https://notice.nv.gov/>), the Fallon Range Training Complex (FRTC) Modernization website (www.frtcmodernization.com/IEC), the Clearinghouse website (<http://clearinghouse.nv.gov/>), and the Churchill County Administration Building (155 Taylor St., Fallon, NV 89406).

Please Note:

- Public Comment was limited to three (3) minutes per person. The Committee reserves the right to reduce the time or limit the total time allowed for public comment.
- Presentations should be approximately 15 minutes in length plus 15 minutes for questions and answers.
- Items on the agenda may be taken out of order, combined, or removed, or discussion delayed, at the direction of the Committee.
- Documentation and supporting agenda items are available on the FRTC website at www.FRTCmodernization.com/IEC

Intergovernmental Executive Committee (IEC) Elected Positions				
Government/Agency	Name	In Person	Zoom	Not Present
Nevada Department of Agriculture	Chair J.J. Goicoechea			√
Churchill County	Vice Chair Myles Getto	√		
IEC Members				
Government/Agency	Name	In Person	Zoom	Not Present
Department of the Navy	Shane Tanner, Captain	√		
Department of the Navy	Dan Muller, Commander			√
Bureau of Land Management	Jon Raby, State Director	√		
Bureau of Land Management	Kim Dow, District Manager			√
Bureau of Indian Affairs	Colleen LaBelle, WNA Superintendent		√	
Bureau of Indian Affairs	Seann Woster, Regional Archaeologist			√
Nevada Department of Wildlife	Mark Freese, Director		√	
Nevada Department of Wildlife	Matt Maples, Habitat Division, Wildlife Staff Specialist			√
Nevada Department of Wildlife	Tony Wasley, Director			√
Nevada Department of Conservation and Natural Resources	James Settelmeyer, Director	√		
Nevada Department of Conservation and Natural Resources	Chad Stephens, Deputy Director			√
Nevada Department of Conservation and Natural Resources	Dominique Etchegoyhen, Deputy Director			√
Nevada Department of Agriculture	J.J. Goicoechea, Director			√
Nevada Department of Agriculture	Doug Farris, Division Administrator			√
Nevada Division of Minerals	Rob Ghiglieri, Administrator	√		
Churchill County	Myles Getto, Commissioner	√		
Churchill County	Jim Barbee, County Manager			√
Lyon County	Scott Keller, Commissioner	√		
Lyon County	Andrew Haskin, County Manager			√
Mineral County	Cassie Hall, Commissioner			√
Pershing County	Shayla Hudson, Commissioner			√
Pershing County	Larry Rackely, Commissioner			√
Nye County	Bruce Jabbour, Commissioner (1069)			√
Nye County	Meagan Labadie, Natural Resources Director		√	
Eureka County	Rich McKay, Commissioner			√

Eureka County	Jake Tibbitts, Natural Resources Manager		√	
Fallon Paiute Shoshone Tribe	Cathi Tuni, Chairwoman			√
Walker River Paiute Tribe	Andrea Martinez, Chairman			√
Walker River Paiute Tribe	Elveda Martinez, Water Resources Coordinator			√
Yomba Shoshone Tribe	Marisa Weaselboy			√
Pyramid Lake Paiute Tribe	Steven Wadsworth, Chairman			√
Lovelock Paiute Tribe	Debbie George, Chairwoman			√
Duckwater Shoshone Tribe	Warren Graham, Tribal Chairman and Tribal Historic Preservation Officer			√
Duckwater Shoshone Tribe	Debbie O'Neil, Vice-Chairwoman			√
Battle Mountain Band Te-Moak Tribe of Western Shoshone	Clorinda Guzman, Chairwoman			√
Elko Band Council Te-Moak Tribe of Western Shoshone	Danena Ike, Chairwoman			√
Elko Band Council Te-Moak Tribe of Western Shoshone	Leah Brady, Council Member			√
Fort McDermitt Paiute and Shoshone Tribes	Arlo Crutcher, Chairman			√
Reno-Sparks Indian Colony	Arlan D. Melendez, Chairman			√
South Fork Band Council Te-Moak Tribe of Western Shoshone	Duane Garcia, Chairman			√
Washoe Tribe of Nevada and California	Serrell Smokey, Chairman			√
Wells Band Council Te-Moak Tribe of Western Shoshone	Harvey Healey, Chairman			√
Wells Band Council Te-Moak Tribe of Western Shoshone	Andrea Wood, Vice Chairwoman			√
Winnemucca Indian Colony of Nevada	Judy Rojo, Chairwoman			√
Summit Lake Paiute Tribe	Randi Lone Eagle, Chairwoman			√
Summit Lake Paiute Tribe	Nedra Crane, Vice Chairwoman			√
Te-Moak Tribe of Western Shoshone	Joseph Holley, Chairman			√
Yerington Paiute Tribe	Elwood Emm, Chairman			√

IEC Liaisons and Support

Government/Agency	Name	In Person	Zoom	Not Present
Naval Air Station Fallon	Toni Burton, Tribal Coordinator	√		
Naval Air Station Fallon	Robin Schofield, Community Planning and Liaison Officer	√		
ManTech	Sam Lowry, Moderator	√		

Call to Order, Welcome, and Roll Call of Committee Members

- Ms. Robin Schofield, IEC Liaison, called the meeting to order at 2:04 p.m.
- Ms. Schofield called roll. The list of attendees/absentees is above.
- Before the meeting went any further, Captain Shane Tanner, Naval Air Station (NAS) Fallon, called for a moment of silence in memory of Chairman Harvey Healy of the Wells Band Council Te-Moak Tribe, who passed recently.

Verification of Agenda Posting

- The agenda for this meeting was posted in accordance with NRS 241.020.

Approval of Agenda

- No additions or corrections to the agenda were received. Captain Tanner motioned to approve the agenda, with Mr. Scott Keller, Lyon County, seconding the motion. The agenda was approved by the IEC with no dissents or abstentions.

Public Comment

- Ms. Schofield opened the floor for public comments on the agenda, noting a three-minute time limit per person. No public comments were made during this comment period. The public comment period was closed.

New/Old Business

- *FRTC Website Update.* The modernization website is frequently updated with the most current schedule and status of commitments. The commitments will be split by range after the next website update. An FAQ page will also be added.

Approval of Meeting Minutes from March 13, 2024

- A change to the June IEC draft meeting minutes was requested to change Ms. Kim Dow's title from Project Manager to District Manager. Ms. Schofield asked for a motion to approve the minutes. Captain Tanner motioned to approve the June meeting minutes; Mr. Jon Raby, Bureau of Land Management (BLM) Nevada, seconded the motion. Meeting minutes with this change were approved by the IEC with no dissents or abstentions.

Discussion/Possible Action: BLM Update

(Please refer to the presentation slides in the IEC member package for additional details from the presentations)

Mr. Raby, BLM State Director introduced the BLM personnel presenting the BLM IEC updates.

Ms. Melanie Hornsby, BLM Military Liaison, updated the IEC on grazing and cadastral actions.

- A Navy-BLM-grazing permittee meeting was held on Aug. 14, 2024. BLM's intent is to meet with permittees individually to determine permit adjustments.
- BLM met with B-16 permittees on Aug. 29 to provide information on how adjustments will be calculated and mapped, and to schedule upcoming field trips to allotments.
- Estimates are based on:
 - Ecological Site Descriptions
 - Acreage

- Distance from water
 - Slope percentage
 - Pounds per acre of forage
- B-16 status: On schedule. The draft survey products for portions of B-16 were submitted to the Navy for review on Sept. 4. Work continued on the remaining B-16 survey services. The Sand Canyon Road realignment and right-of-way (ROW) will determine timelines for the northwest boundary surveys.
- B-17 and B-20 status: Planning has been initiated. BLM is assisting Naval Facilities Engineering Systems Command Southwest (NAVFAC SW) with the development of a contract to survey and locate 120 miles of range boundary for fencing requirements. BLM planning is underway for areas requiring Federal Authority Surveys.
- Section 2907(b) of the Fiscal Year (FY) 2023 National Defense Authorization Act (NDAA) addresses public purpose conveyances to Churchill County and the City of Fallon. Land conveyances are in progress and the preliminary coordination meeting was held with Churchill County and representatives of Resource Concepts, Inc. (RCI). BLM is in the final stages of transmitting the required land survey report to Carson City District Office.
- Section 2907(c) of the NDAA addresses exchanges between Churchill County and the U.S. Department of the Interior (DOI) and is in progress. BLM is determining potential survey needs for parcels to be conveyed to Churchill County and DOI.
- Section 2922 of the NDAA addresses conveyances to Lander County and is in progress. Preliminary coordination with Lander County and the U.S. Forest Service was completed in January. BLM and the Forest Service are currently confirming survey needs for parcels to be conveyed.
- Section 2988 of the NDAA addresses the resolution of Walker River Paiute Tribe claims and has not yet been initiated. Survey actions cannot be initiated until the required environmental assessment by the Bureau of Indian Affairs (BIA) is complete and trust lands are identified.
- Section 2989 of the NDAA addresses land to be held in Trust for the Fallon Paiute Shoshone Tribe and is in progress. BLM Land Status Records were updated to show the new lands held in Trust. Funding for required surveys for FY 2024 is complete and planning for FY 2025 will be initiated in September. Surveys are underway.

Mr. Jonathan Kalb, BLM Reality Specialist, updated the IEC on five real estate actions.

- **State Route 361 Realignment**
 - Nevada Department of Transportation (NDOT) is the lead agency and is working with the Federal Highway Administration (FHWA) and BLM. NDOT has collected data and initiated environmental screening efforts. BLM sent the SR-361 pre-planning concurrence letter to NDOT and will continue meeting with CA Group, Inc., on pre-NEPA tasks. BLM, NDOT, and FHWA participated in a field visit of the proposed SR-361 realignment on Sept. 10. Once CA Group Inc., finishes the baseline studies and reports, BLM will review. BLM hopes to schedule a site visit with Tribes soon.
- **B-16 Sand Canyon Road Realignment**
 - BLM is the lead agency on the Environmental Assessment (EA). The road is being realigned along the northern edge of the expanded range. BLM provided feedback to Churchill County on the draft SF-299. The NEPA contractor package was submitted on July 11 and is being awarded. Once the NEPA contractor is selected, meetings will be held on the specific proposed route resource survey needs.
- **Section 2988 – Bureau of Indian Affairs – Walker River Paiute Tribe**
 - BIA is the lead agency for the Environmental Site Assessment (ESA) with a 1-year timeline. The ESA is valid for six months after it is completed. BLM assisted the BIA on the ESA and

provided land information on the area. ESA results were submitted on May 7, 2024. The BIA submitted an ESA letter with the results to the Walker River Paiute Tribe on May 8, 2024. BLM will wait to hear from BIA and the Walker River Paiute Tribe to determine next steps. The ESA expires in November 2024.

- **Section 2907 – Land Conveyances and Exchanges**

- Identified for exchange are 25,386 acres of Churchill County lands and 13,920 acres of federal lands. Section 2907 also identifies 6,892 acres of federal land for conveyance to Churchill County for the purpose of constructing a new fire station, expanding the wastewater treatment facility, operating at existing gravel pits and rock quarries, and constructing public recreational facilities. Approximately 212 acres will be conveyed to the City of Fallon. BLM submitted questions to DOI solicitors for opinion about the flexibility on land exchanges. The Bureau of Reclamation (BOR) and Churchill County are discussing priority parcels to be exchanged. BLM and BOR will consolidate plans to prepare for the land exchange process.

- **Section 2908 – Checkerboard Resolution Area**

- The focus for DOI, Churchill County, and landowners in Churchill County is to consolidate federal land and non-federal land ownership in Churchill County. A BLM Nevada State Lead Realty Specialist reached out to RCI for a market analysis. BLM continues to draft the plan while the market analysis is in development. A meeting will be scheduled with Churchill County and BOR to review the draft plan.

Discussion/Possible Action: Navy Update

(Please refer to the presentation slides in the IEC member package for additional details from the presentations)

- **Introduction**

Captain Tanner introduced Navy presenters and the agenda. Captain Tanner also introduced Ms. Brenda Johnson-Turner, the Assistant Secretary of the Navy for installations and facilities, who was in attendance at the meeting. Miss Johnson-Turner briefly spoke on the great partnerships and coordination as part of the FRTC modernization, as well as the Navy's focus on community engagement and how the IEC is the epitome of that.

- **Legislative/Implementation Update**

Ms. Liz Barris, Navy FRTC Modernization Program Manager, gave an overview on the FRTC modernization, the military construction (MILCON) program, FY24 accomplishments, FY25 plans, the B-16 timeline, an overall range overview, and where to find more information.

- FRTC Modernization Overview:
 - The overview slide presented a map that showed each task that must be completed to expand the ranges and the anticipated year of completion.
 - This overview shows each large-scale task, infrastructure project, and funding source used to complete each task.
- MILCON program:
 - P442 is a FY21 appropriation. The funds are now available, and the team is making private land offers. B-16 also has available funds for fencing, boundary surveys have started and NEPA is in progress.
 - P445 is the second phase of funding, and the funding for this phase is expected in the FY25 NDAA.

- MILCON contracts are valid for five years, beginning with the appropriation. Funds are good for another five years once on contract.
- Fiscal years for P448, P444, and P446 have changed based on the estimated NEPA timeline.
- P448 is for Sand Canyon and Lone Tree Road, with Churchill County leading the construction and design and the Navy as a cooperating agent. The Navy has awarded the Lone Tree Road NEPA contract, and BLM is the lead for Sand Canyon Road.
- P444 includes funding for the SR361 realignment and the Great Basin pipeline realignment. NDOT, BLM, and the contracting teams looked at the cost drivers and site conditions that determine the construction budget for SR361.
- P446 includes the third phase of land acquisitions and range improvements within B-17 and B-20.
- P447 is the Pole Line Road relocation in B-20.
- P442 and P445 are both nearly finalized, the Navy is working on adjusting the remaining MILCONs to ensure that the budget amounts are correct.
- FY24 Accomplishments:
 - The Dixie Valley Training Area (DVTA) will not be fenced and will consist of private land acquisitions, offers have started going out.
 - B-16 will be ready to fence, the grazing business valuation contract was awarded and progress is being made on those along with the allotment appraisals.
 - The NEPA contract for range and fence improvements within B-16 was awarded, with progress made on the cultural resource surveys.
 - The Navy has now fully funded all the cultural resource requirements required by the ROD.
 - Great Basin is working on their resource reports. SR361 NDOT is making progress on the NEPA.
 - The Navy has added more personnel to support the project including additions to the Real Estate team and the local Cultural Resource and Natural Resource teams.
- FY25 plans:
 - All offers for DVTA and B17 private property will be made.
 - DVTA will meet Final Operational Capability in FY25.
 - The B-16 grazing allotments will be modified, payments will be made to cover losses, and the fence will go up.
 - Funds will be available for nominal mining claims and that process will have begun.
 - NEPA analyses for Sand Canyon and Lone Tree roads will be well underway for improvements and rerouting.
 - SR361 and Great Basin will be working on NEPA and design getting ready to be able to award construction.
 - Offers will be made on B-20 private properties.
 - Work on Pole Line Road realignment will start early.

- The INRMP draft will be ready by the May 2025 NDAA requirement.
 - The Wildland Fire Management Plan for the expanded land will be completed.
 - New conservation law enforcement officers will be hired, and the sage grouse noise pilot study summary report will be drafted.
- B-16 Timeline:
 - Boundary surveys are underway and will be completed in sections.
 - Fencing will be done in sections, with existing fence line work to begin soonest.
 - Grazing permittee improvement removal expected in July 2025.
 - Mining claim payments will start when the Navy has the funding.
 - Lone Tree Road is now tracking ahead of Sand Canyon Road. Working on NEPA for both projects currently.
 - B16 will be complete in FY28.
- Range Overview
 - All ranges are in different phases based on funding availability, beginning with DVTA, followed by B-16, B-17, and B-20.
 - The image is available on the website and is color-coordinated to denote which agency oversees each task.
 - Face-to-face coordination meetings will be held and will focus on building relationships.
 - Please visit the website for more information at frtcmodernization.com
- **Natural Resources Update**

Ms. Ann Schofield, NAS Fallon conservation manager, updated the IEC on the Navy's natural resources program.

 - Sage Grouse Noise Study
 - This study will assess potential effects on sage grouse from military aircraft noise.
 - The 2024 data is being analyzed by USGS and the Nevada Department of Wildlife (NDOW). A progress report is expected this winter.
 - FY25 funding is looking good for planned 2025 field season.
 - Integrated Natural Resources Management Plan (INRMP)
 - Working on fully revising the plan to current standards and guidance on INRMPS as well as updating goals and objectives to modern efforts and current standards.
 - A draft is expected for stakeholder review this fall/winter.
 - The EA contract is to be awarded in 2025. The EA will give the public an opportunity to provide input/feedback.
 - Wildland Fire Management Plan (WFMP)
 - A draft plan is expected to be available for stakeholder review soon.
 - An EA is planned for the revised WFMP and will be awarded in 2025.
 - Fuel break installation at B-17 is a priority and proposed methods are in development.
 - The B-17 scar restoration work plan is in progress, with implementation planned for late fall 2024 and spring 2025.

- Additional Natural Resources Commitments:
 - The final draft of the B-17 Bighorn Sheep Hunt memorandum of agreement (MOA) is in review by Navy and NDOW, followed by routing for approval/signatures.
 - Two Conservation Law Enforcement Officers will be added to the NAS Fallon Security Forces. Hiring is expected in 2026.
- **Cultural Resources Update**

Mr. Mike Baskerville, archaeologist at NAS Fallon, updated the IEC on the Navy's cultural resources program.

 - B-20 cultural resource inventory survey:
 - The total inventory area is 118,000 acres. Crews have inventoried approximately 73,443 acres (approximately 65%) to date.
 - Inventory has documented sites primarily along the edges of the expansion area.
 - Each field crew has a minimum of one Native American Archaeological Technician assigned.
 - B-17 cultural resource survey:
 - Work has commenced on the inventory of 241,025 acres within the B-17 expansion area. Approximately 34,827 acres have been inventoried.
 - The Navy is contracting with additional companies to complete the inventories.
 - Documented Results:
 - B-16 cultural resource inventories located and documented 193 cultural properties.
 - Property types include:
 - Lithic scatters
 - Quarries (including two obsidian)
 - Pictograph sites
 - Historic roads
 - Refuse scatters
 - Mines
 - Corrals
 - Ethnographic and TCP Studies:
 - The Navy received the draft Ethnographic study and a report on Traditional Cultural Properties have been sent to the Navy.
 - Fallon PA and ICRMP development:
 - The Working Draft Programmatic Agreement (PA) is complete and was sent to Tribal, county, and local governments and interested third parties. The revised working draft was sent to the Advisory Council on Historic Preservation (ACHP) and the Nevada State Historic Preservation Office (SHPO) for review.
 - Development of a new Integrated Cultural Resources Management Plan (ICRMP) has started. The Draft ICRMP is expected in December.
- **Tribal Engagement Update**

Ms. Toni Burton, NAS Fallon Tribal Relations Coordinator, updated the IEC on the Navy's Tribal Engagement program.

- Draft Programmatic Agreement (PA):
 - In January 2024, a Tribal consultation meeting was held in July, the Tribes provided a lot of good feedback regarding the Tribal consultation process.
 - NAS Fallon is awaiting confirmation for meeting dates/times to present the draft PA to Tribal councils and communities to get further feedback.
- Tribal Access MOA:
 - The last revision to the MOA was sent out to the Tribes on June 10.
 - The MOA was also discussed at the Tribal consultation meeting in July.
 - Tribal leadership would like the Navy to discuss the MOA at the meetings with Tribal councils/communities mentioned above.
- Cultural Resource Survey Reorganization:
 - The Navy is looking to restructure the method for cultural resource surveys.
 - There will be separate Tribal monitor crews instead of having one Tribal monitor with archaeologist teams.
 - The Navy's hope is that this will increase Tribal participation as well as enhance data collection of the Tribal perspective.
 - The Navy will have further consultation with the Tribes on this process.
 - NAVFAC SW is currently working on the contracts.
- Consultation Protocol:
 - A consultation protocol is being developed to better address presidential memos and Department of Defense and Navy guidelines for future consultations to meet the needs of Tribal partners.
- Newsletter:
 - Ms. Burton is working on a draft newsletter that can be sent out to the Tribes to improve communication and ensure that Navy's information sharing is fulfilling Tribal requests.
- Future Outreach:
 - The Navy is working with Tribal Leadership and staff to develop events focused on youth, higher education, small business, and other topics to provide more opportunities for Tribal communities.
- **Real Estate Process**

Mr. Dave Bixler, NAVFAC SW Director of Real Estate, updated the IEC on the Navy's real estate process.

 - Mr. Bixler introduced the key members of his team that will be assisting in the real estate process.
 - Lindsey Green – Real Estate Contracting Officer
 - Alia Sumpter – Real Estate Project Manager
 - Howard Fram – Senior Review Appraiser
 - Grazing Meeting:
 - The Navy met with permittees on Aug. 14, 2024, and provided information including the Navy's four-step process, Navy subject-matter expertise, the importance of providing requested information, and the confidentiality of submitted information. A handout with key information was provided.
 - Navy Four-Step Valuation Process:
 - The process follows these four steps:

- Permit value loss
 - Forage value-related loss
 - Improvement value loss
 - Business value loss based on financial and operational data supplied by the permittees
- The process seeks to determine an accurate assessment of the value of the real estate property based on those metrics.
- Based on feedback from prior permittee meetings, the Navy hired two valuation experts to assist in calculating the losses per Fiscal Year 2023 NDAA.
 - Scott Griffin – licensed real estate appraiser in Nevada
 - Michelle Salazar – licensed certified public accountant and business valuation expert in Nevada.
- Appraisal and Valuation Status:
 - Four grazing permits have been appraised between B-16 and B-17.
 - The final four appraisals are in progress, due to be completed by the end of September.
 - Business valuations are underway, as the business valuation expert gathers grazing source data from the industry.
- B-16 Timeline and Payments:
 - B-16 information submittal deadline is Sept. 30, 2024. The Navy will make B-16 offers by Nov. 30, 2024.
 - After an offer has been made, permittees have 30 days to respond to allow escrow to begin.
 - Permittees will be paid by Cow County Title and Escrow Company.
- Timelines for B17 and B20 will align with fencing schedules.
- Private Land Acquisition Process:
 - An initial notification letter will be sent to notify the property owner that their property is included in the expansion area.
 - Johnson, Perkins, Griffin Real Estate Appraisers and Consultants (JPG) will schedule an onsite inspection to provide the Navy with the appraised fair market value of the property.
 - The Navy will then send the offer via FedEx with a return slip, including a summary statement, legal description, and plat map.
 - Once the signed purchase offer is received, the Navy will open escrow. This process will close 60 business days or sooner from the day of acceptance.

Call for Agenda Items for Next IEC Meeting

- Administrator Ghiglieri from Nevada Division of Minerals requested that the Navy present its plan for nominal mining claim payments as soon as they are ready to.

Scheduling of Next IEC Meeting

- The next IEC meeting will be held during the weeks of Dec. 2-6 or 9-13. A poll will be sent out for the members to vote for their preferred date and time.

Public Question and Comment

- Ms. Lynette Fisherman, Fallon Business Council Tribal Secretary, submitted a written question. Ms. Fisherman asked about the status of the cultural resource survey restructure; scheduling a meeting with Far Western to get a report on survey status; and asked if the Tribes will be consulted on the ICRMP in development.
 - Ms. Burton responded that the Navy would reach out to the Tribes and that her brief today should answer some of the questions. Ms. Burton will reach out to Chairwoman Tuni to schedule consultations with Tribes with a specific topic of interest.
- Mr. Bryan Law, a research geologist working in the B17 area asked if the fuel/fire breaks planned for B17 will be vegetation removal or if there will be ground disturbance..
 - Ms. Schofield responded that the concern on ground disturbance is understood. The Navy will take the concern into consideration in their evaluations with stakeholders for preferred ways forward.

Adjourn

- Vice Chair Getto motioned to adjourn the meeting. The meeting was adjourned at 3:14 p.m.